

PRESS GUIDANCE

In the event recipients are queried by the press or others about the base study, the following guidance is provided. (Recipients may also draw upon earlier guidance provided in State 211289 (African posts only), 211290, and 261970.)

The long-range study on overseas bases has been completed. It is one of a number of classified studies undertaken by the joint State/Defense Study Group. The results have been submitted to the SIG on 19 December and contain no specific recommendations, but are simply designed to aid those who will face future policy decisions. It would not be appropriate to discuss the content of the report or to release it.

OGA declassification & release instructions on file

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23 July 1968

WORKING OUTLINE
OF THE
UNITED STATES OVERSEAS BASES REQUIREMENTS STUDY

Approved For Release 2002/05/01 : CIA-RDP79B00972A000100620031-9

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Working Outline
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CHAPTER 1.- SUMMARY (to be completed last)

Abstract of Study

Conclusions

Recommendations

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CHAPTER 2 - CURRENT U.S. OVERSEAS BASE STRUCTURE

Col. Davenport, Coordinator

A. Evolution of the Basing System

Author	Working Draft	Target Date
Col. Davenport	31 July	31 July

A concise history of the base system since 1940 drafted to point up those aspects of history which may have application in the future. A brief description of the current strategy which the base structure is designed to support. U.S. mutual security commitments and their relationship to the basing system.

B. Description of Present Base System

Col. Davenport	31 July
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A brief description of the present base system divided into a regional section and a functional section. It will serve as a basis for the analyses and projections of the subsequent parts of the report.

C. Post-Vietnam Adjustments

Col. Davenport	31 July
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A summary of the "distortion" in the overseas base structure directly attributable to our involvement in Vietnam. It will project the range of post-Vietnam adjustments which may be occasioned by the termination of hostilities.

SUPPORTING ANNEXES:

ANNEX A. EVOLUTION OF THE BASING SYSTEM

Col. Rowan	19 July
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An essay on the historical evolution of the present U.S. overseas basing system to highlight those factors that have had a major impact in the past with respect to our base arrangements, how they have varied over the years, and the strategies they have been assigned to.

CHAPTER 2 (Contd.)

ANNEX B. U.S. MUTUAL SECURITY COMMITMENTS

A description of the U.S. mutual security commitments worldwide as they now exist.

ANNEX C. REGIONAL DESCRIPTION OF BASE SYSTEM

A description of U.S. bases by region and by country within regions.

ANNEX D. FUNCTIONAL DESCRIPTION OF BASE SYSTEM

A description of the functions which the U.S. overseas base system is designed to support at the present time. A format for each of these descriptions follows the list.

Sealift and Airlift
Strategic Air Operations
Support of Polaris/Poseidon Operations
Continental Air Defense and Early Warning
Tactical Air Operations
Army Operations
Navy Operations (Other than ASW)
ASW Operations
Logistic Support of Air Forces
Logistic Support of Naval Forces
Logistic Support of Army Forces
Communications
Intelligence
Scientific Projects

Author	Working Draft	Target Date
Col. Rowan	22 July	31 July
Col. Dodson & Mr. Spann, Overall Coordination	26 July	31 July
Col. Healey, Overall Coordination		31 July
Col. Escola Mr. Lampson Capt. Komorowski Col. Tormoen Col. Tormoen, Col. Healey, Col. Renfro Col. Tormoen, Col. Healey Capt. Komorowski Capt. Komorowski Col. Rowan Cmdr. Traweek Col. Davenport Col. Dodson Mr. Wagner, Col. Loy Lt. Col. Mears		

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CHAPTER 2 (Contd.)

Outline for each function, Annex D.

Author

Working Draft

Target Date

1. Operations: A detailed description of what is involved in the accomplishment of this particular function (scope and nature of actions performed and the type forces employed).

2. Relationships: A discussion of the inter-relationships with other functional activities (dependence upon or contribution to).

3. Base Considerations: A statement of the characteristics of this function which have an impact upon overseas bases requirements, to include:

a. Facilities: A description of the type base(s) required (size--personnel--construction, etc.).

b. Location: A discussion of factors which would affect the geographical location of bases supporting this function.

c. Substitutability: The degree of effort involved in relocating this function to other bases in the event of base(s) closures. Also to be considered here is the possibility of accomplishing this function by other means.

d. Joint Usage: If appropriate, a brief discussion of the feasibility of performing this function from bases shared with allies.

e. Vulnerability: A short summary of any vulnerabilities associated with bases supporting this function.

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CHAPTER 2 (Contd.)

ANNEX E. POST-VIETNAM ADJUSTMENTS

An essay identifying the "distortion" in the current overseas base structure directly attributable to our involvement in Vietnam. To the degree feasible, it will attempt to postulate those adjustments which may occur when the Vietnam hostilities are terminated. Of necessity, it will be speculative but the attempt will be to incorporate current planning projections for the post-Vietnam base structure under various assumptions.

Author

Working Draft

Target Date

Lt. Col. Campbell

26 July

CHAPTER 3 - WORLD ENVIRONMENT IN THE 1970s

An examination of the world environment through the period of the study with particular emphasis on political, economic, military, social and psychological matters that could relate to U.S. national policy, U.S. security interests specifically, and other U.S. interests generally. The main body of the Chapter will include an examination of the range of likely alternatives in the environment with a final, separate section treating those alternatives that could significantly alter the environment but are outside the parameters of reasonable probability.

Capt. Komorowski,
Coordinator

9 August

A. World Trends

A broad characterization of the environment and discussion of general trends and developments including:

1. Growing interest in material welfare
2. The impact of youth and their revolt

Mr. Fritzlan,
Mr. Wagner, &
State Representative
to be designated

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CHAPTER 3 (Contd.)

Author

Working Draft

Target Date

3. Regionalism; Nationalism
4. The gap between the rich and poor nations

WAGNER

B. Major Threats Affecting U.S. Security Interests

An examination in detail of the ramification of the two core international problems that confront the U.S.

1. The Soviet Union
2. China

Mr. Siscoe
Mr. Norred

C. Other Problem Areas Affecting U.S. Security Interests

A discussion of the geographical regions of the world and the elements of the various problems that will confront the U.S. in the areas.

1. Western Hemisphere
2. Northern and Western Europe
3. Mediterranean and Near East
4. Indian Ocean and South Asia
5. Africa South of the Sahara
6. Western Pacific

Col. Takala, &
Maj. Cullen
Col. Tormoen
Mr. Fritzlan, &
Col. Tormoen
Mr. Fritzlan,
State Rep. &
Lt. Col. Takala
State Rep. &
Col. Rowan
Mr. Norred &
Lt. Col. Takala

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CHAPTER 3 (Contd.)

Author

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Target Date

D. Factors Affecting the World Environment

An examination of specific factors that could have a significant bearing on the evolution of the world environment which deserve particular attention.

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|---|------------------------------|
| 1. New power centers | Col. Tormoen &
Mr. Norred |
| 2. The role of the U. N. | Mr. Fritzlan |
| 3. The role of ideologies | Mr. Siscoe |
| 4. The NPT and the Nth powers | Maj. Cullen |
| 5. Disarmament | Maj. Cullen |
| 6. <u>Indirect warfare</u> | <u>Mr. Wagner</u> |
| 7. Technological or scientific advances, etc. | Lt. Col. Mears |

E. Alternative Possibilities

A discussion of those alternatives which are unlikely but which could have profound impact upon the world environment.

- | | |
|---------------------------|----------------|
| 1. In Soviet policy | Mr. Siscoe |
| 2. In Chinese policy | Mr. Norred |
| 3. In Europe | Col. Tormoen |
| 4. Elsewhere | Chapter 3 Team |
| 5. In the world economy | Mr. Harrelson |
| 6. In disarmament accords | Major Cullen |

CHAPTER 4 - THE UNITED STATES IN THE WORLD ENVIRONMENT
OF THE 1970s

Mr. Brown,
Coordinator

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CHAPTER 4 (Contd.)		Author	Working Draft	Target Date
A. <u>U. S. Security Interests, Objectives and Overseas Commitments - Extending into the 1970s, by Region</u>		Mr. Brown Mr. Seligmann	26 June	8 July
B. <u>Foreign Aid - Economic and Military</u>		Major Cullen & Mr. Norred	26 June	5 August
C. <u>U. S. Domestic Situation - Political, Economic, and Social</u>		Mr. Lampson	26 June	5 August
D. <u>Arms Control and Disarmament</u>		ACDA	Unknown	15 August
E. <u>Summation of Factors Affecting U. S. Policy</u>		(Deferred pending completion of other sections)	To be determined later	15 August
F. <u>Range of U. S. Policy - Worldwide and Regional</u>		Col. Davenport	26 June	8 July
G. <u>Desirable Geographic Areas for U. S. Military Presence Overseas (To implement Policy "Models")</u>		(Deferred pending completion of other sections)	To be determined later	15 August
CHAPTER 5 - <u>FACTORS AFFECTING UNITED STATES OVERSEAS BASES STRUCTURE IN THE 1970s</u>		Colonel Renfro, Coordinator		

A discussion of pertinent factors (other than the world and United States environment) which could influence United States overseas bases structure during the 1970s.

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CHAPTER 5 (Contd.)

	Author	Working Draft	Target Date
A. <u>Strategic Sealift and Airlift</u>	Col. Escola Col. E. Campbell Lt. Col. D. Campbell Lt. Col. Mears		1 August
B. <u>Techno-Scientific Advances</u>	Lt. Col. Mears Col. Escola Col. E. Campbell Lt. Col. D. Campbell		1 August
C. <u>Mission/Functional Requirements</u>	Colonel Healey, Section Coordinator		30 August

A projection of the Mission/Functional Requirements contained in the current United States overseas bases structure, Chapter 2.

1. Sealift and Airlift	Col. Escola
2. Strategic Air Operations	Mr. Lampson Col. Rowan
3. Polaris/Poseidon Operations	Capt. Komorowski Cmdr. Traweek Mr. Norred
4. Continental Air Defense and Early Warning	Col. Tormoen Col. Rowan Mr. Fritzlan
5. Tactical Air Operations	Col. Tormoen Col. Renfro Col. Healey
6. Army Operations	Col. Tormoen Mr. Harrelson Col. Healey

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CHAPTER 5 (Contd.)

	Author	Working Draft	Target Date
7. Navy Operations (Other Than ASW)	Capt. Komorowski		30 August
8. ASW Operations	Cmdr. Traweck Capt. Komorowski		
9. Logistic Support of Air Force	Cmdr. Traweck Mr. Norred		
10. Logistic Support of Navy	Col. Rowan Col. E. Campbell		
11. Logistic Support of Army	Cmdr. Traweck Col. Escola Col. Davenport		
12. Communications	Mr. Harrelson Mr. Spann Col. Dodson		
13. Intelligence	Mr. Spann Mr. Wagner		
14. Scientific Projects	Col. Loy Lt. Col. Mears		
D. <u>Availability of Allied Bases Access Rights, Overflight Rights</u>	Lt. Col. Mears Mr. Lampson		1 August
E. <u>Warning Time Required</u>	Col. Rowan Mr. Spann Col. Tormoen		15 July
F. <u>Situations Likely to Evoke United States Military Actions</u>	Mr. Fritzlan Col. Healey Mr. Siscoe		30 August
G. <u>Costs and Balance of Payments Problems</u>	Col. Loy Mr. Wagner Major Cullen Col. Davenport		9 August
	Col. Dodson Mr. Harrelson Lt. Brands		

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CHAPTER 5 (Contd.)

	<u>Author</u>	<u>Working Draft</u>	<u>Target Date</u>
H. <u>Probable Military Budgets and Their Impact on Military Forces</u>	Col. Davenport Col. Dodson Mr. Harrelson Lt. Brands		9 August
I. <u>Summation of Constraints Affecting United States Strategy</u>	Capt. Komorowski Mr. Norred Mr. Seligmann Col. E. Campbell		30 August
J. <u>Range of United States Strategy</u>	Mr. Seligmann Col. Renfro Col. Kadick Lt. Col. Takala Col. E. Campbell		30 August

CHAPTER 6 - OPTIMUM BASE STRUCTURES FOR THE 1970s

In the light of the above factors, what base areas do we want in the various geographical locations in the 1970s to implement U.S. policy and strategy variants?

(To be developed later.)

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**CHAPTER 7 - ANALYSIS AND EVALUATION OF OPTIMUM BASE
STRUCTURES IN COMPARISON WITH CURRENT
SYSTEM**

Author

(To be developed later.)

Development of methodology

Analysis of costs and risks

Examination of adequacy, essentiality and likely long-term tenure of
current structure in light of projected strategies, advances and developments

Identification of alternative basing arrangements and trade-offs

Determination of relative effectiveness of alternatives

Analysis of most promising alternatives

Summations

ANNEX A-E See Chapter 2
ANNEX F Intelligence

Mr. Wagner
Col. Loy